

Committee Agenda



Epping Forest District Council

Area Planning Subcommittee West Wednesday, 12th September, 2012

You are invited to attend the next meeting of **Area Planning Subcommittee West**, which will be held at:

**Council Chamber, Civic Offices, High Street, Epping
on Wednesday, 12th September, 2012
at 7.30 pm .**

**Derek Macnab
Acting Chief Executive**

**Democratic Services
Officer:**

Gary Woodhall
The Office of the Chief Executive
Email: democraticservices@eppingforestdc.gov.uk
Tel: 01992 564470

Members:

Councillors Mrs P Smith (Chairman), Ms Y Knight (Vice-Chairman), R Bassett, Mrs R Gadsby, D C Johnson, Ms H Kane, Mrs J Lea, A Mitchell MBE, Mrs M Sartin, Ms G Shiell, Ms S Stavrou, A Watts, Mrs E Webster and J Wyatt

A BRIEFING FOR THE CHAIRMAN, VICE-CHAIRMAN AND APPOINTED SPOKESPERSONS WILL BE HELD AT 7.00 P.M. IN COMMITTEE ROOM 1 ON THE DAY OF THE SUB-COMMITTEE.

WEBCASTING NOTICE

Please note: this meeting may be filmed for live or subsequent broadcast via the Council's internet site - at the start of the meeting the Chairman will confirm if all or part of the meeting is being filmed.

You should be aware that the Council is a Data Controller under the Data Protection Act. Data collected during this webcast will be retained in accordance with the Council's published policy and copies made available to those that request it.

Therefore by entering the Chamber and using the lower public seating area, you are consenting to being filmed and to the possible use of those images and sound recordings for web casting and/or training purposes. If members of the public do not wish to have their image captured they should sit in the upper council chamber public gallery area

If you have any queries regarding this, please contact the Senior Democratic Services Officer on 01992 564249.

1. WEBCASTING INTRODUCTION

1. This meeting is to be webcast. Members are reminded of the need to activate their microphones before speaking.

2. The Chairman will read the following announcement:

“I would like to remind everyone present that this meeting will be broadcast live to the Internet and will be capable of repeated viewing and copies of the recording could be made available for those that request it.

If you are seated in the lower public seating area it is likely that the recording cameras will capture your image and this will result in the possibility that your image will become part of the broadcast.

This may infringe your human and data protection rights and if you wish to avoid this you should move to the upper public gallery”

2. ADVICE TO PUBLIC AND SPEAKERS AT COUNCIL PLANNING SUBCOMMITTEES (Pages 7 - 10)

General advice to people attending the meeting is attached.

3. APOLOGIES FOR ABSENCE

(Assistant to the Chief Executive) To be declared at the meeting.

4. MINUTES (Pages 11 - 16)

To confirm the minutes of the last meeting of the Sub-Committee held on 15 August 2012 as a correct record (attached).

5. DECLARATIONS OF INTEREST

(Assistant to the Chief Executive) To declare interests in any item on this agenda.

6. ANY OTHER BUSINESS

Section 100B(4)(b) of the Local Government Act 1972, together with paragraphs 6 and 25 of the Council Procedure Rules contained in the Constitution requires that the permission of the Chairman be obtained, after prior notice to the Chief Executive, before urgent business not specified in the agenda (including a supplementary agenda of which the statutory period of notice has been given) may be transacted.

In accordance with Operational Standing Order 6 (non-executive bodies), any item raised by a non-member shall require the support of a member of the Committee concerned and the Chairman of that Committee. Two weeks' notice of non-urgent items is required.

7. DEVELOPMENT CONTROL (Pages 17 - 34)

(Director of Planning and Economic Development) To consider the planning applications set out in the attached schedule.

Background Papers

(i) Applications for determination – applications listed on the schedule, letters of representation received regarding the applications which are summarised on the schedule.

(ii) Enforcement of Planning Control – the reports of officers inspecting the properties listed on the schedule in respect of which consideration is to be given to the enforcement of planning control.

8. DELEGATED DECISIONS

(Director of Planning and Economic Development) Schedules of planning applications determined by the Director of Planning and Economic Development under delegated powers, since the last meeting of a Plans Sub-Committee, may be inspected in the Members' Room or at the Planning and Economic Development Information Desk at the Civic Offices, Epping.

9. EXCLUSION OF PUBLIC AND PRESSExclusion

To consider whether, under Section 100(A)(4) of the Local Government Act 1972, the public and press should be excluded from the meeting for the items of business set out below on grounds that they will involve the likely disclosure of exempt information as defined in the following paragraph(s) of Part 1 of Schedule 12A of the Act (as amended) or are confidential under Section 100(A)(2):

Agenda Item No	Subject	Exempt Information Paragraph Number
Nil	Nil	Nil

The Local Government (Access to Information) (Variation) Order 2006, which came into effect on 1 March 2006, requires the Council to consider whether maintaining the exemption listed above outweighs the potential public interest in disclosing the information. Any member who considers that this test should be applied to any currently exempted matter on this agenda should contact the proper officer at least 24 hours prior to the meeting.

Confidential Items Commencement

Paragraph 9 of the Council Procedure Rules contained in the Constitution require:

- (1) All business of the Council requiring to be transacted in the presence of the press and public to be completed by 10.00 p.m. at the latest.
- (2) At the time appointed under (1) above, the Chairman shall permit the completion of debate on any item still under consideration, and at his or her discretion, any other remaining business whereupon the Council shall proceed to exclude the public and press.
- (3) Any public business remaining to be dealt with shall be deferred until after the completion of the private part of the meeting, including items submitted for report rather than decision.

Background Papers

Paragraph 8 of the Access to Information Procedure Rules of the Constitution define background papers as being documents relating to the subject matter of the report

which in the Proper Officer's opinion:

- (a) disclose any facts or matters on which the report or an important part of the report is based; and
- (b) have been relied on to a material extent in preparing the report and does not include published works or those which disclose exempt or confidential information (as defined in Rule 10) and in respect of executive reports, the advice of any political advisor.

Inspection of background papers may be arranged by contacting the officer responsible for the item.

Advice to Public and Speakers at Council Planning Subcommittees

Are the meetings open to the public?

Yes all our meetings are open for you to attend. Only in special circumstances are the public excluded.

When and where is the meeting?

Details of the location, date and time of the meeting are shown at the top of the front page of the agenda along with the details of the contact officer and members of the Subcommittee.

Can I speak?

If you wish to speak **you must register with Democratic Services by 4.00 p.m. on the day before the meeting.** Ring the number shown on the top of the front page of the agenda. Speaking to a Planning Officer will not register you to speak, you must register with Democratic Service. Speakers are not permitted on Planning Enforcement or legal issues.

Who can speak?

Three classes of speakers are allowed: One objector (maybe on behalf of a group), the local Parish or Town Council and the Applicant or his/her agent.

Sometimes members of the Council who have a prejudicial interest and would normally withdraw from the meeting might opt to exercise their right to address the meeting on an item and then withdraw.

Such members are required to speak from the public seating area and address the Sub-Committee before leaving.

What can I say?

You will be allowed to have your say about the application but you must bear in mind that you are limited to three minutes. At the discretion of the Chairman, speakers may clarify matters relating to their presentation and answer questions from Sub-Committee members.

If you are not present by the time your item is considered, the Subcommittee will determine the application in your absence.

Can I give the Councillors more information about my application or my objection?

Yes you can but it must not be presented at the meeting. If you wish to send further information to Councillors, their contact details can be obtained through Democratic Services or our website www.eppingforestdc.gov.uk. Any information sent to Councillors should be copied to the Planning Officer dealing with your application.

How are the applications considered?

The Subcommittee will consider applications in the agenda order. On each case they will listen to an outline of the application by the Planning Officer. They will then hear any speakers' presentations.

The order of speaking will be (1) Objector, (2) Parish/Town Council, then (3) Applicant or his/her agent. The Subcommittee will then debate the application and vote on either the recommendations of officers in the agenda or a proposal made by the Subcommittee. Should the Subcommittee propose to follow a course of action different to officer recommendation, they are required to give their reasons for doing so.

The Subcommittee cannot grant any application, which is contrary to Local or Structure Plan Policy. In this case the application would stand referred to the next meeting of the District Development Control Committee.

Further Information?

Can be obtained through Democratic Services or our leaflet 'Your Choice, Your Voice'

Area Planning Subcommittee West 2012-13

Members of the Committee:



Cllr Smith

Cllr Knight

Cllr Bassett

Cllr
Gadsby

Cllr
Johnson

Cllr Kane



Cllr Lea

Cllr Mitchell

Cllr Sartin

Cllr Shiell

Cllr Stavrou

Cllr Watts



Cllr Wyatt

Cllr
Webster

This page is intentionally left blank

EPPING FOREST DISTRICT COUNCIL COMMITTEE MINUTES

Committee: Area Planning Subcommittee West **Date:** 15 August 2012

Place: Council Chamber, Civic Offices, High Street, Epping **Time:** 7.30 - 8.50 pm

Members Present: Mrs P Smith (Chairman), Ms Y Knight (Vice-Chairman), R Bassett, Mrs R Gadsby, Ms H Kane, Mrs J Lea, A Mitchell MBE, Mrs M Sartin, Ms G Shiell, Ms S Stavrou, A Watts and J Wyatt

Other Councillors:

Apologies: D C Johnson and Mrs E Webster

Officers Present: J Godden (Planning Officer), R Perrin (Democratic Services Assistant) and A Hendry (Democratic Services Officer)

24. WEBCASTING INTRODUCTION

The Chairman made a short address to remind all present that the meeting would be broadcast on the Internet, and that the Council had adopted a protocol for the webcasting of its meetings. The Sub-Committee noted the Council's Protocol for Webcasting of Council and Other Meetings.

25. WELCOME AND INTRODUCTION

The Chairman welcomed members of the public to the meeting and outlined the procedures and arrangements agreed by the Council, to enable persons to address the Sub-Committee in relation to the determination of applications for planning permission.

26. MINUTES

RESOLVED:

That the minutes of the meeting of the Sub-Committee held on 18 July 2012 be taken as read and signed by the Chairman as a correct record.

27. DECLARATIONS OF INTEREST

There were no declarations of interest pursuant to the Council's Code of Member Conduct.

28. ANY OTHER BUSINESS

It was reported that there was no urgent business for consideration at the meeting.

29. DEVELOPMENT CONTROL

The Sub-Committee considered a schedule of applications for planning permission.

RESOLVED:

That, Planning applications numbered 1 – 4 be determined as set out in the annex to these minutes.

30. DELEGATED DECISIONS

The Sub-Committee noted that details of planning applications determined by the Head of Planning Economic Development under delegated authority since the last meeting had been circulated to all members and were available for inspection at the Civic Offices.

CHAIRMAN

Report Item No: 1

APPLICATION No:	EPF/1276/12
SITE ADDRESS:	149 Roundhills Waltham Abbey Essex EN9 1TF
PARISH:	Waltham Abbey
WARD:	Waltham Abbey Honey Lane
DESCRIPTION OF PROPOSAL:	TPO/EPF/16/91 T1 - Acacia - Fell
DECISION:	Refuse Permission

Click on the link below to view related plans and documents for this case:

http://planpub.eppingforestdc.gov.uk/AniteIM.websearch/ExternalEntryPoint.aspx?SEARCH_TYPE=1&DOC_CLASS_CODE=PL&FOLDER1_REF=539019

REASON FOR REFUSAL

- 1 Insufficient reasons have been provided to justify the removal of this tree. The loss of the tree's existing and potential visual amenity is therefore contrary to policy LL10 of the Council's Adopted Local Plan and Alterations..

Report Item No: 2

APPLICATION No:	EPF/0125/12
SITE ADDRESS:	110 Brooker Road Waltham Abbey Essex EN9 1JH
PARISH:	Waltham Abbey
WARD:	Waltham Abbey South West
DESCRIPTION OF PROPOSAL:	Change of use on ground and first floor to D1 College/Community Centre.
DECISION:	Grant Permission (With Conditions)

Click on the link below to view related plans and documents for this case:

http://planpub.eppingforestdc.gov.uk/AniTelM.websearch/ExternalEntryPoint.aspx?SEARCH_TYPE=1&DOC_CLASS_CODE=PL&FOLDER1_REF=534467

Members considered that the use would be acceptable but only with the addition of further safeguards to protect the amenities of the area and agreed to grant consent subject to alterations to conditions 1 and 5 and the addition of extra conditions 2, 7 and 8.

CONDITIONS

- 1 The use hereby permitted must be begun not later than the expiration of one year beginning with the date of this notice.
- 2 The use hereby allowed shall be for a period of 3 years only from the date of this notice.
- 3 The development hereby permitted will be completed strictly in accordance with the approved drawings nos: Ordnance Survey Location Plan date stamped 18/01/12, W01, W02, W03 (Existing plans), W03 (Proposed plans), W04
- 4 The premises shall be used solely for D1(c) and for no other purpose (including any other purpose in Class D1 of the Schedule to the Town & Country Planning (Use Classes) Order 1987 (as amended), or in any provision equivalent to that Class in any Statutory Instrument revoking or re-enacting that Order.
- 5 The use hereby permitted shall not be open to students outside the hours of 10:00 to 20:00 on Monday to Saturday and at no time on Sundays and Bank/Public Holidays.
- 6 No more than 20 students shall be on site at any time.
- 7 Should the use granted by this permission cease it shall revert to a B1 office use.
- 8 All parking spaces to remain available for parking for users of the premises and shall not be used for outside storage at any time.

Report Item No: 3

APPLICATION No:	EPF/0925/12
SITE ADDRESS:	Ricotta Transport Epping Road Nazeing Essex EN9 2DH
PARISH:	Roydon
WARD:	Broadley Common, Epping Upland and Nazeing
DESCRIPTION OF PROPOSAL:	Retrospective consent for the extension of the existing hardstanding for the parking of vehicles.
DECISION:	Refuse Permission

Click on the link below to view related plans and documents for this case:

http://planpub.eppingforestdc.gov.uk/AniteIM.websearch/ExternalEntryPoint.aspx?SEARCH_TYPE=1&DOC_CLASS_CODE=PL&FOLDER1_REF=537465

Despite the Officer's recommendation to approved planning permission, Members were concerned with regards to the impact on the openness and character of the Green Belt and determined to refuse for the reasons set out below.

REASONS FOR REFUSAL

- 1 The proposed development is located within the Metropolitan Green Belt. This constitutes inappropriate development that is harmful to the openness and character of the Green Belt by reason of the loss of an open area and trees, which has been covered in hardstanding and used for vehicle parking and storage. It is considered that the very special circumstances put forward do not clearly outweigh this harm and therefore the development is contrary to the guidance contained within the National Planning Policy Framework and policies CP1, CP2 and GB2A of the adopted Local Plan and Alterations.

Report Item No: 4

APPLICATION No:	EPF/0926/12
SITE ADDRESS:	Ricotta Transport Epping Road Nazeing Essex EN9 2DH
PARISH:	Roydon
WARD:	Broadley Common, Epping Upland and Nazeing
DESCRIPTION OF PROPOSAL:	Outline consent for the erection of storage building to replace former permanent buildings and existing temporary structure.
DECISION:	Grant Permission (With Conditions)

Click on the link below to view related plans and documents for this case:

http://planpub.eppingforestdc.gov.uk/AniteIM.websearch/ExternalEntryPoint.aspx?SEARCH_TYPE=1&DOC_CLASS_CODE=PL&FOLDER1_REF=537466

CONDITIONS

- 1 The development hereby permitted shall be commenced before the expiration of three years from the date of this permission or two years from the approval of the last of the reserved matters as defined in condition 2 below, whichever is the later.
- 2
 - a) Details of the reserved matters set out below ("the reserved matters") shall be submitted to the Local Planning Authority for approval within three years from the date of this permission:
 - (i) appearance;
 - b) The reserved matters shall be carried out as approved.
 - c) Approval of all reserved matters shall be obtained from the Local Planning Authority in writing before any development is commenced.
- 3 The development hereby permitted will be completed strictly in accordance with the approved drawings nos: 3218/1, 3218/3, 3218/4
- 4 No development shall take place until details of foul and surface water disposal have been submitted to and approved in writing by the Local Planning Authority. The development shall be implemented in accordance with such agreed details.
- 6 The building hereby approved shall be used solely in connection with the transport use of the site known as Ricotta Transport, Epping Road, Nazeing and for no other purposes, and shall not be sold off or used separately from the area of land outlined in blue on Plan Ref: 3218/1.

AREA PLANS SUB-COMMITTEE 'WEST'

12 September 2012

INDEX OF PLANNING APPLICATIONS

ITEM	REFERENCE	SITE LOCATION	OFFICER RECOMMENDATION	PAGE
1.	EPF/0899/12	The Scout Association, Gilwell Park, London	GRANT	17
2.	EPF/1015/12	The White Lion, 11 Sun Street, Waltham Abbey	GRANT	24
3.	EPF/1022/12	The White Lion, 11 Sun Street, Waltham Abbey	GRANT	30

This page is intentionally left blank

Report Item No: 1

APPLICATION No:	EPF/0899/12
SITE ADDRESS:	The Scout Association Gilwell Park London E4 7QW
PARISH:	Waltham Abbey
WARD:	Waltham Abbey High Beach
APPLICANT:	The Scout Association
DESCRIPTION OF PROPOSAL:	Residential building (International Staff Lodge) which includes social and service spaces and demolition of two maintenance buildings.
RECOMMENDED DECISION:	Grant Permission (With Conditions)

Click on the link below to view related plans and documents for this case:

http://planpub.eppingforestdc.gov.uk/AniteIM.websearch/ExternalEntryPoint.aspx?SEARCH_TYPE=1&DOC_CLASS_CODE=PL&FOLDER1_REF=537370

CONDITIONS

- 1 The development hereby permitted must be begun not later than the expiration of three years beginning with the date of this notice.
- 2 The development hereby permitted will be completed strictly in accordance with the approved drawings nos: FO-001, FO-002 ex, FO-002 pro, FO-100, HO -001, A3-101, A3-102, TCP_01, TPP_01.
- 3 Materials to be used for the external finishes of the proposed development, shall be as detailed on the submitted plans and particulars, unless otherwise agreed in writing by the Local Planning Authority.
- 4 No development shall take place, including site clearance or other preparatory work, until full details of both hard and soft landscape works (including tree planting and works to the proposed mound) and implementation programme (linked to the development schedule) have been submitted to and approved in writing by the Local Planning Authority. These works shall be carried out as approved. The hard landscaping details shall include, as appropriate, and in addition to details of existing features to be retained: proposed finished levels or contours; means of enclosure; car parking layouts; other minor artefacts and structures, including signs and lighting and functional services above and below ground. The details of soft landscape works shall include plans for planting or establishment by any means and full written specifications and schedules of plants, including species, plant sizes and proposed numbers /densities where appropriate (including planting details included at section 5.3 of the submitted Ecological Survey). If within a period of five years from the date of the planting or establishment of any tree, or shrub or plant, that tree, shrub, or plant or any replacement is removed, uprooted or destroyed or dies or becomes seriously damaged or defective another tree or shrub, or plant of the same species and size as that originally planted shall be planted at the same place, unless the

Local Planning Authority gives its written consent to any variation.

- 5 No development, including works of demolition or site clearance, shall take place until a Tree Protection Plan, Arboricultural Method Statement and site monitoring schedule in accordance with BS 5837:2012 (Trees in relation to design, demolition and construction - Recommendations) has been submitted to the Local Planning Authority and approved in writing. The development shall be carried out only in accordance with the approved documents unless the Local Planning Authority gives its written consent to any variation.
- 6 No development shall take place until details of foul and surface water disposal have been submitted to and approved in writing by the Local Planning Authority. The development shall be implemented in accordance with such agreed details.
- 7 Prior to commencement of development details of bird and bat boxes shall be submitted to the Local Planning Authority for approval. The proposed boxes shall be installed on trees within the site prior to the site clearance.
- 8 No development shall take place until details of further bat and reptile survey works, as stated in para.5.1. of the Ecological Scoping Survey Report by Greenlink Ecology Ltd, accompanying this application, have been submitted to and approved in writing by the Local Planning Authority. If these surveys reveal that these protected species are likely to be affected, then before the development proposal commences on site, appropriate mitigation proposed shall be submitted to and approved in writing by the Local Planning Authority, including any timetable for mitigation to be carried out.

Reason: To minimise the impact on biodiversity at and within the vicinity of the proposed building.

This application is before this Committee since it is an application contrary to the provisions of an approved Development Plan, and is recommended for approval (Pursuant to The Constitution, Part Three: Planning Directorate – Delegation of Council function, Schedule 1, Appendix A.(a)) and;

Since it is an application for major commercial development (e.g. developments of significant scale and/or wide concern) and is recommended for approval (Pursuant to The Constitution, Part Three: Planning Directorate – Delegation of Council function, Schedule 1, Appendix A.(c)).

Description of Site:

Gilwell Park Scout Association Headquarters covers a relatively large site area and is within the boundaries of the Metropolitan Green Belt. The wider site contains a large number of preserved trees. The wider site also includes a wide array of buildings which are in various uses associated with the use of the site as a scouting recreational facility. The focal building, The White House, is a listed building. The site is accessed off Daws Hill.

The site of the proposed building works is accessed along a tree lined drive which has buildings on either side (Wilson Way). This site is irregular shaped and contains two existing structures and is used as a maintenance yard. A maintenance building faces Wilson Way; this is an elongated structure which is generally low set. The site also contains a small, open sided, corrugated storage building. There are no preserved trees within the maintenance yard and it is covered in a loose stoned hardstanding. A grassed bund exists to the south west of the yard.

Description of Proposal:

The applicant seeks planning consent to construct a large accommodation building for volunteers with the Scout Association within the maintenance yard. The existing buildings in the yard area would be demolished and the yard's current use for maintenance purposes discontinued. The building would be part single part two storey with both sections joined by a single storey link.

The two storey element would measure approximately 28.0m wide by 12.0m deep with an eaves height of 5.0m and a ridge height of 8.6m. The single storey building would measure approximately 16.0m wide and would have a depth of 13.0m and a ridge height of 3.3m. Both sections would be joined by a single storey link 10.m x 9.0m with a ridge height of 2.9m.

The two storey section would be used as an accommodation unit with bedrooms over two floors. The single storey element would contain a "social" section housing a kitchen/dining area and T.V. room etc. The proposal suggests a mix of external materials in the proposed finish.

Relevant History:

There is an extensive history to the site the most relevant and recent being;

EPF/1000/01 - Outline application for replacing existing facilities with new and provision of new residential and ablution facilities. Grant permission (with conditions) - 07/11/2001.

EPF/1383/01 - Erection of replacement ablution block. Grant permission - 30/11/2001.

RES/EPF/0271/02 - Approval of details of residential blocks following outline permission EPF/1000/1. Grant permission – 27/07/12.

EPF/1475/07 - New single storey building to form dormitories for 60 people and meeting and ancillary areas. (Alterations to building approved in 2002). Grant permission with conditions - 09/10/2007.

EPF/0852/08 - Construction of a single storey accommodation lodge, providing overnight accommodation for 50 people in two self contained wings with a central communal facility and ancillary services. Grant permission with conditions – 19/06/08.

EPF/1284/10 - New ablution block for main camp site and extension/improvement of the existing car park area at main entrance to the site. Grant permission with conditions - 23/09/2010.

Policies Applied:

GB2A – Development in the Green Belt

GB7A – Conspicuous Development

NC3 – Replacement of Lost Habitat

NC4 – Protection of Established Habitat

HC12 – Setting of a Listed Building

DBE1 – Design of New Buildings

DBE2 – Effect on Neighbouring Properties

DBE4 – Design in the Green Belt

DBE9 – Loss of Amenity

U2A – Development in Flood Risk Areas

U3B – Sustainable Drainage Systems

CP1 – Achieving Sustainable Development Objectives

CP2 – Protecting the Quality of the Rural and Built Environment

CP3 – New Development

CP4 – Energy Conservation

CP5 – Sustainable Building

LL2 – Inappropriate Rural Development

LL10 – Adequate provision for Landscape Retention

LL11 – Landscaping Schemes
ST1 – Location of Development
ST2 – Accessibility of Development
ST4 – Road Safety
ST6 – Vehicle Parking
RST1 – Recreational, Sporting and Tourist Facilities

The National Planning Policy Framework (NPPF) has been adopted as national policy since March 2012. Paragraph 214 states that due weight should be given to relevant policies in existing plans according to their degree of consistency with the framework. The above policies are broadly consistent with the NPPF and should therefore be given appropriate weight.

SUMMARY OF REPRESENTATIONS:

1 neighbour consulted and site notice displayed – No replies received.

WALTHAM ABBEY TOWN COUNCIL: No Objection.

Issues and Considerations:

The main issues to consider is the site's location within the Metropolitan Green Belt and issues with regards to design, amenity, land drainage, highways, ecology and landscaping. The comments of consultees and national and local planning policy are other material considerations.

Green Belt Considerations

The site is within the Metropolitan Green Belt and both national and local policy outlines appropriate forms of development in such areas. This includes small scale buildings necessary for outdoor recreation. The use of the wider site is for outdoor recreation; however the proposed building could not be considered small scale. It is therefore considered that the use is technically inappropriate in a Green Belt location and therefore the applicant must demonstrate very special circumstances. This point is recognised by the applicant and a number of special circumstances have been put forward.

The applicant firstly states that there is a need to improve and upgrade the facilities on the site in order to increase the amount of volunteers that can use the site. The use of the site is laudable and offers an outlet for the recreational needs of local schools and youth organisations. The site generally makes a positive contribution to the community it serves. There is nothing to suggest that this application is not borne out of genuine need to improve the operations of the site. Gilwell Park, although containing quite a number of buildings, does keep a large tract of the Green Belt in open recreational use. It is therefore considered that the general principle of this development amounts to very special circumstances warranting a justifiable deviation from Green Belt policy.

Part of the building would be two-storey and would thus have the potential to harm the open character of the Green Belt. However the wider site is well screened by trees and vegetation and this would to some degree reduce impact. The maintenance yard is also relatively well screened and is part demarcated by a grassed bund to the south east. The plans include details to amend the bund to form a mound which would provide a further screen and this can be secured as part of the landscaping conditions which would be attached to any approved scheme. The single storey building would not appear particularly prominent from the surrounding countryside. The proposed design would not appear out of place in a Green Belt setting and is generally consistent with other buildings at the site. Therefore impact on the open character of the Green Belt would be to an acceptable level.

Design/Listed Building

The proposed building would be split over two levels which would reduce its bulk and scale somewhat. The use of differing materials, particularly at first and second floor level of the two storey building, would further reduce impact and provide some interest to the exterior finish. The use of appropriate materials for the external finish can be agreed by condition. The structure has very much been designed for its intended purposes and as such would appear suitable in design terms within the confines of an outdoor recreation site which receives relatively high numbers of visitors to accommodate. The building's purposes are functional, yet an attempt has been made to provide a good quality design in order to meet this functional need. It is therefore considered the design is acceptable. The proposed building is well separated from the listed building and would have no impact on its setting.

Amenity

The site is long established for use as a recreational facility, it covers a wide area, and as such there would be no impact on amenity.

Highways

Essex County Council Highways Section has no objection to the proposed development and it is not contrary to adopted local transport policies.

Land Drainage

The site is partly within the Epping Forest flood risk assessment zone and is of a size to avoid generating additional surface run off. The applicant is proposing to deal with surface water run off by sustainable drainage systems. Further details of this are required and this can be agreed by condition.

Sustainable Building

A number of sustainable construction methods are proposed including solar panels. The Local Planning Authority aims to promote such practices and as such this characteristic of the development is acceptable.

Tree Issues

An extensive survey and TPO was made at Gilwell in 2006. The Trees section of the Council are aware of the long term plans to develop in this area and consequently no TPO'd trees will be affected by this proposal. The submitted tree report clearly demonstrates that the proposal could be implemented without a detrimental effect on trees (given suitable protection) and there are no objections subject to conditions ensuring tree protection and further details of a landscaping scheme, including works to the bund.

Ecology Considerations

A full ecological survey of the site was carried out by Greenlink Ecology Limited on 29/03/12. The survey did identify evidence and/or potential for legally protected species to be present at parts of the site. Including bats, reptiles and breeding birds which could be impacted upon by the proposed works, if present. The recommendation was therefore for more survey work to be carried out for bats and reptiles to determine the requirement for mitigation measures in relation to these species. Mitigation measures are proposed with regards to the loss of the potential bird breeding habitat and enhancement measures are also proposed through new planting of native and non native species. The Countryside section of the Council therefore recommends that the application is

refused until further survey work has been carried out. Natural England have advised that if protected species are using the site then more survey work is likely to be necessary or that appropriate mitigation should be secured by condition.

The loss of the bird breeding habitat can be secured by advising the applicant that the proposed works should be carried out outside the bird breeding season (March – August). If this is not possible an experienced Ecological Clerk of Works should be consulted prior to the commencement of the works. The habitat enhancement can be secured as part of the landscaping condition which will be attached to any agreed scheme.

There is at least the potential for both reptiles and bats to be present at the site although this was not readily apparent during the site survey work. Both native reptiles and bats enjoy special protection under wildlife legislation and it is an offence to recklessly endanger or kill such species. However it is considered that the issue can be dealt with by suitable conditions and informatives. Bat boxes could be agreed by condition both on the proposed building and/or within the site on suitable trees. An informative can be attached to the planning permission advising the applicant of their duty to show care and consideration to all protected species which may be present at the site, during the construction phase of the development. The applicant has carried out the appropriate survey work and is aware of its findings and due diligence should be present when the site clearance work is carried out.

Conclusion:

The proposed development represents a proposal which is inappropriate in Green Belt terms. However the case for very special circumstances has been made and accepted. There are a number of merits with regards to the proposal, chiefly the benefits that the use of the site bring to the local community. There is some concern about the potential presence of protected species at the site but this can be mitigated by appropriate conditions and informatives. Therefore it is considered that the proposal is acceptable in planning terms and is recommended for approval with conditions.

N.B: An Area Plans West Committee approval will require the application to be heard before District Development Control Committee and subsequently the National Planning Casework Unit owing to the size of the proposal and the fact that it is classed as inappropriate Green Belt development.

Should you wish to discuss the contents of this report item please use the following contact details by 2pm on the day of the meeting at the latest:

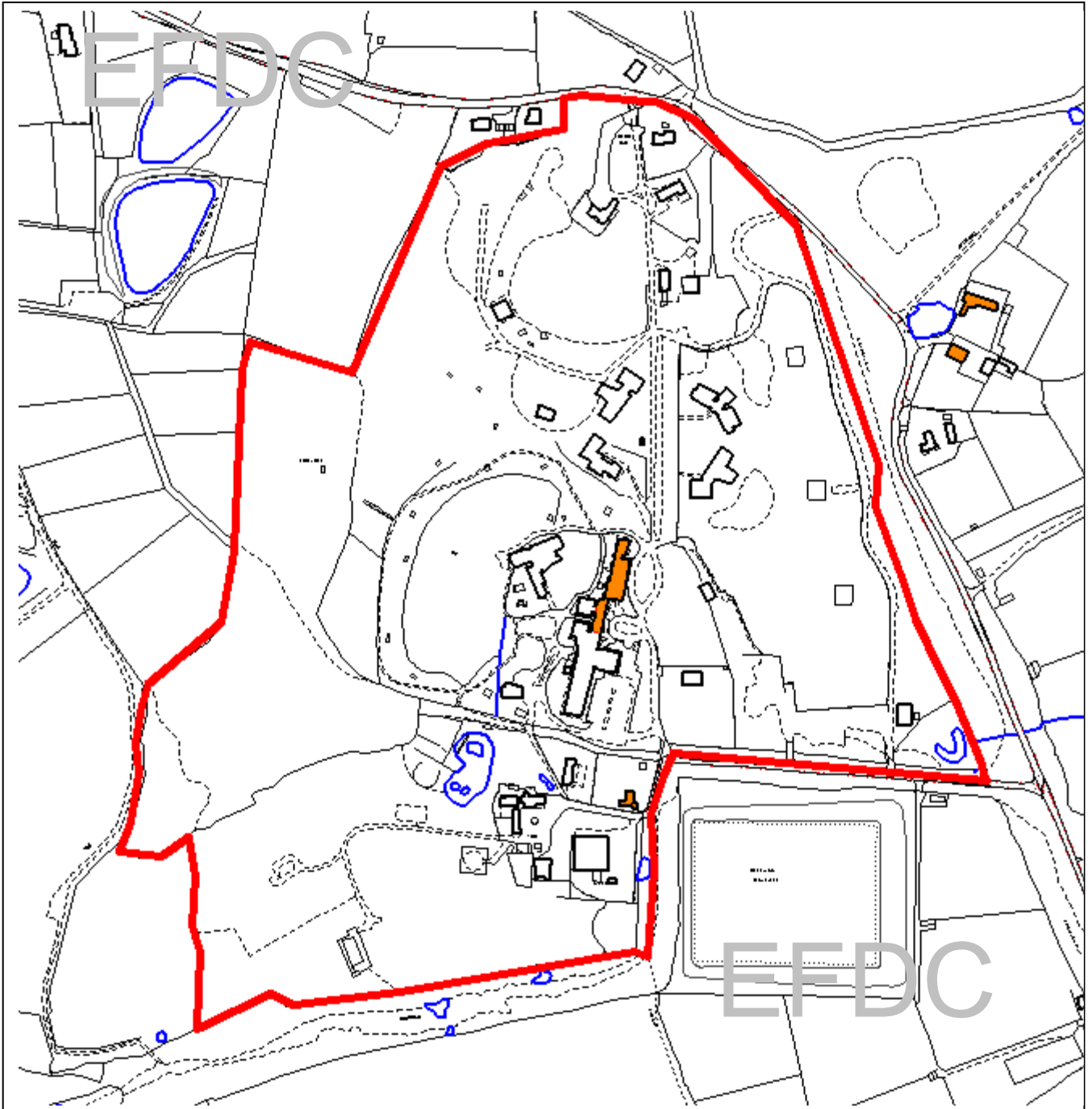
***Planning Application Case Officer: Dominic Duffin
Direct Line Telephone Number: 01992 56433***

or if no direct contact can be made please email: contactplanning@eppingforestdc.gov.uk



Epping Forest District Council

Area Planning Sub-Committee West



The material contained in this plot has been reproduced from an Ordnance Survey map with the permission of the Controller of Her Majesty's Stationery. (c) Crown Copyright. Unauthorised reproduction infringes Crown Copyright and may lead to prosecution or civil proceedings.

EFDC licence No.100018534

Agenda Item Number:	1
Application Number:	EPF/0899/12
Site Name:	The Scout Association, Gilwell Park London, E4 7QW
Scale of Plot:	1/5000

Report Item No: 2

APPLICATION No:	EPF/1015/12
SITE ADDRESS:	The White Lion 11 Sun Street Waltham Abbey Essex EN9 1ER
PARISH:	Waltham Abbey
WARD:	Waltham Abbey South West
APPLICANT:	White Lion Ventures Ltd
DESCRIPTION OF PROPOSAL:	Conversion of a redundant pub to provide two no. 1 bed flats at first floor with 1 cafe (A3) and 1 vets (D1) at ground floor including ground and first floor extensions.
RECOMMENDED DECISION:	Grant Permission (With Conditions)

Click on the link below to view related plans and documents for this case:

http://planpub.eppingforestdc.gov.uk/AniteIM.websearch/ExternalEntryPoint.aspx?SEARCH_TYPE=1&DOC_CLASS_CODE=PL&FOLDER1_REF=537866

CONDITIONS

- 1 The development hereby permitted must be begun not later than the expiration of three years beginning with the date of this notice.
- 2 The development hereby permitted will be completed strictly in accordance with the approved drawings nos: Location Plan date stamped 23/05/12, 813 002, 813 003B, 813 004A
- 3 No development shall take place until samples of the types and colours of the external finishes have been submitted to and approved by the Local Planning Authority in writing prior to the commencement of the development. The development shall be implemented in accordance with such approved details. For the purposes of this condition, the samples shall only be made available for inspection by the Local Planning Authority at the planning application site itself.
- 4 Prior to commencement of development additional drawings that show details of proposed new external windows, doors, shopfronts, and balustrades, by section and elevation at scales between 1:20 and 1:1 as appropriate, shall be submitted to and approved by the Local Planning Authority. Work shall be carried out in accordance with such plans.
- 5 The unit to the rear (fronting on to Quaker Lane) shall be used solely for a veterinary surgery and for no other purpose (including any other purpose in Class D1 of the Schedule to the Town & Country Planning (Use Classes) Order 1987 (as amended), or in any provision equivalent to that Class in any Statutory Instrument revoking or re-enacting that Order.

Reason:- To ensure that full consideration is given by the Local Planning Authority to any alternative in the interests of safeguarding the amenities of the area.

- 6 An assessment of flood risk, focussing on surface water drainage, shall be submitted to and approved by the Local Planning Authority prior to commencement of the development. The assessment shall demonstrate compliance with the principles of Sustainable Drainage Systems (SuDS). The development shall be carried out and maintained in accordance with the approved details.
- 7 Prior to the erection of any external advertisements, with the exception of signs displayed to advertise the sale of the building, details of the size, appearance and colour of the proposed signage shall be submitted to and agreed in writing by the Local Planning Authority. Any advertisements thereafter displayed shall be done so in accordance with the agreed details.

This application is before this Committee since the recommendation is for approval contrary to an objection from a local council which is material to the planning merits of the proposal (Pursuant to The Constitution, Part Three: Planning Directorate – Delegation of Council function, Schedule 1, Appendix A.(g))

Description of Site:

The White Lion is a redundant two storey pub building located in a prominent position on the south side of the pedestrianised Sun Street. The ground floor is now being used as a café. To the rear there is a two storey, reducing to single storey, range and car park/yard area backing onto the Quaker Lane car park. There is a public right of way to the west of the site with the front part of the existing building extending up and over the right of way forming a carriage way. The site is within the Waltham Abbey Town Centre and the frontage on Sun Street is within the key frontage. The site is within the Waltham Abbey Conservation Area and is on the Council's Local List of buildings of local interest or historic importance.

Description of Proposal:

Revised application for the conversion and extension of a redundant pub into a mixed use development comprising a café (A3) and Vets (D1) at ground floor (one unit at the front and one to the rear fronting Quaker Lane) and two residential units above. The proposal includes the demolition of part of an existing rear range of buildings and its replacement with an almost identical building, a maximum 2m deep first floor extension to the existing main pub building, and a new single storey linked 'block' to the rear. This new block measures a maximum of 10m in depth, with a maximum width of 11m filling the width of the existing site. The rear addition would have a part gable designed roof to a maximum height of 3.8m. There are no alterations proposed to the existing front elevation.

Relevant History:

EPF/0246/12 - Conversion and extension of redundant pub into a mixed use development comprising A1 retail at ground floor and 4 residential units above – refused 05/04/12

Policies Applied:

CP1 – Achieving sustainable development objectives
CP2 – Protecting the quality of the rural and built environment
CP7 – Urban form and quality

DBE1 – Design of new buildings
DBE2 – Impact on neighbours
DBE3 – Design in urban areas
DBE8 – Private amenity space
DBE9 – Loss of amenity
HC6 – Character and appearance and setting of conservation areas
HC7 – Development within conservation areas
HC13A – Local list
TC1 – Town centre hierarchy
TC3 – Town centre function
ST1 – Location of development
ST6 – Vehicle parking
RST3 – Loss or diversion of right of way
U2B – Flood risk assessment zones

The above policies form part of the Council's 1998 Local Plan. Following the publication of the NPPF, policies from this plan (which was adopted pre-2004) are to be afforded due weight where they are consistent with the Framework. The above policies are broadly consistent with the NPPF and therefore are afforded full weight.

Consultation Carried Out and Summary of Representations Received:

18 Neighbouring properties were consulted and a Site Notice was displayed on 21/06/12. A further reconsultation was undertaken as the description stated on the submitted application forms did not match what was being proposed and was subsequently altered.

TOWN COUNCIL – Object as it was felt that there are enough small flats in the area already to accommodate professional people and that there is a more urgent need for more family sized accommodation. Concerns were also raised at the prospect of losing more car parking spaces.

Issues and Considerations:

The main issues to be addressed in this case are the principle of the development in this location, whether the proposed design and appearance is acceptable within the street scene, the conservation area and the locally listed building and whether it would have a harmful impact on the amenities of adjoining or future occupiers. The previous application for the redevelopment of this site was refused permission for the following reasons:

The proposed development, by reason of its design, and overall scale detracts from the character and appearance of the existing building, the conservation area and streetscene contrary to policies CP2, HC6, HC7, DBE3 and HC13A of the Adopted Local Plan and Alterations.

The proposed development fails to provide adequate parking to meet the current adopted standards and results in an overall loss of parking provision such that it is likely to result in increased on street parking to the detriment of the character, appearance and amenity of the area and contrary to policies CP2, ST6, HC6 and HC7 of the Adopted Local Plan and Local Plan Alterations.

The proposed development would, by reason of its design, fail to provide an adequate level of amenity for the future occupiers of the flats, by reason of overlooking between the proposed units and amenity areas. The proposal therefore is contrary to policy DBE2 of the Adopted Local Plan and Alterations.

The scale, design and detailing of the proposed extensions, together with the loss of the traditional hierarchy of built form and the existing rear wall of the main building would detract from the visual significance of the locally listed building within the site, to the detriment of the architectural character and historic interest of the property and surrounding Conservation Area contrary to the aims and objectives of policies HC6, HC7 and HC13A of the Adopted Local Plan and Alterations.

Principle of Development:

The proposal is for residential use at first floor and A3 and D1 use at ground floor. The previous use of the site was a public house (A4) and has now changed to a café (A3), which can be done without planning permission, but in any case there are other public house facilities in walking distance in the town centre. The use of the rear section of the site as a vets would be appropriate within a 'non-key frontage' part of the town centre. Policy TC3 permits residential accommodation in appropriate locations but not at ground floor level and therefore this proposal is considered acceptable in principle in this location.

The application site is located within the centre of Waltham Abbey and therefore has good access to shops, services and transport links and is considered to be a generally sustainable location for residential development. The proposed development would provide no off-street parking provision and results in the loss of parking within the rear yard. Although the previous application was refused due to the lack of and loss of parking, and this remains a concern for the Town Council, it is considered that the reduction of residential units from four to two would be sufficient to overcome the parking concerns. The site is located adjacent to the large public Quaker Lane car park and is within walking distance of many public services and amenities. Furthermore, several more intensive developments have been approved within Sun Street with no off-street parking provision. Therefore the reduction in the required parking provision is considered sufficient to overcome the previous reason for refusal regarding parking. Essex County Council Highways have raised no objection to the scheme, subject to adequate cycle parking being provided.

Design, Conservation Area and Locally Listed Building:

The White Lion is located within a prominent location within the Conservation Area and includes a well used and important pedestrian thoroughfare between Quaker Lane and Sun Street. The building is on the Council's Local List as it is an early 19th Century building which makes a positive contribution to the Conservation Area with plain tile roof, timber sash windows and carriage archway, with the subservient two-storey and single storey range to the rear, creating an attractive grouping of building materials and roof slopes.

Whilst the previous scheme, which proposed significantly more demolition and a much larger rear extension, was considered unacceptable due to the impact on the character and appearance of the conservation area and on the existing locally listed building, this revised application is of an appropriate scale and a traditional design in keeping with the surrounding buildings in this part of the conservation area. Although areas of flat roof are usually discouraged in conservation areas, in this case the impact will be minimal as it is concealed behind traditional pitched roofs. The additions to the pub maintain the building hierarchy in the area with Sun Street being the primary commercial frontage and single-storey ancillary buildings to the rear on Quaker Lane. As such, the revised application will preserve the character and appearance of the conservation area and have a positive impact by bringing this vacant building back into use. Therefore this would sufficiently overcome the previous reasons for refusal.

Impact on amenity:

It is not considered that the proposal will have a significant detrimental impact on existing neighbouring amenity as the proposal is adjacent to an entrance (or escape) staircase to a

neighbouring flat. Whilst there could be some additional noise resulting from a vets being located on the site, such uses are common in town centres and therefore this would not be inappropriate in this particular location.

In terms of amenity of any future occupiers of the flats, the removal of the previously proposed two storey rear addition, which overlooked the areas of amenity space, has overcome the previous concerns regarding this. The two proposed first floor flats would be served by small amenity areas that would serve as private entrance ways/outside areas and would not be overlooked by any existing or proposed units.

Other issues:

The Town Council has objected as they state that there is no need for small flats in the area to accommodate professional people and that there is a more urgent need for more family sized accommodation. There is currently no evidence to justify or support this statement. Whilst Planning Officers are aware that there are some existing vacant small units within Waltham Abbey Town Centre, this is not clear evidence to a lack of demand. Until a comprehensive housing needs assessment is undertaken as part of the new Local Plan, the basis for housing type must be assessed on a supply and demand basis and would leave the Council vulnerable to grounds of unreasonableness in an appeal situation.

The existing café, whilst not requiring consent in itself, has obtained a food license and has been inspected by the Council and is considered acceptable.

The site lies within an EFDC flood risk assessment zone and is of a size where it is necessary to avoid generating additional runoff and where the opportunity should be taken to improve the existing surface water runoff. As such a flood risk assessment is required for the development, which can be secured by condition.

Conclusion:

In light of the above, the revised application has removed the first floor element of the rear addition and now proposes just two residential units at first floor level. This change has resulted in a scheme that retains the character and appearance of the conservation area and the locally listed building, removes the previous overlooking of the proposed amenity space, and reduces the level of car parking required. The development would retain appropriate commercial uses on the ground floor and would better utilise a vacant and underused site within this town centre. As such, the revised development now complies with the relevant Local Plan policies and is therefore recommended for approval.

Should you wish to discuss the contents of this report item please use the following contact details by 2pm on the day of the meeting at the latest:

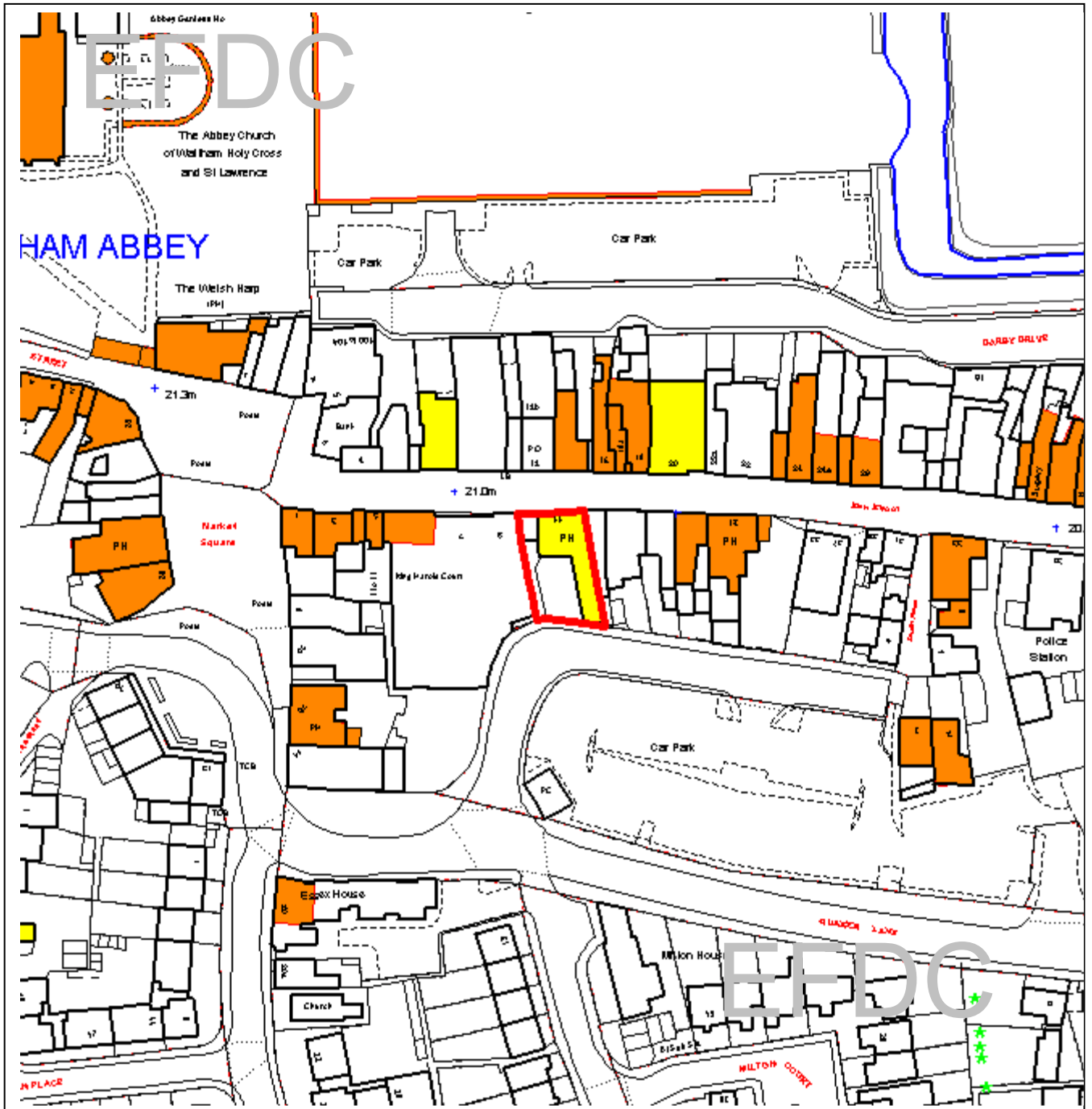
***Planning Application Case Officer: Graham Courtney
Direct Line Telephone Number: 01992 564228***

or if no direct contact can be made please email: contactplanning@eppingforestdc.gov.uk



Epping Forest District Council

Area Planning Sub-Committee West



The material contained in this plot has been reproduced from an Ordnance Survey map with the permission of the Controller of Her Majesty's Stationery. (c) Crown Copyright. Unauthorised reproduction infringes Crown Copyright and may lead to prosecution or civil proceedings.

EFDC licence No.100018534

Agenda Item Number:	2 & 3
Application Number:	EPF/1015/12 & EPF/1022/12
Site Name:	The White Lion, 11 Sun Street Waltham Abbey, EN9 1ER
Scale of Plot:	1/1250

Report Item No: 3

APPLICATION No:	EPF/1022/12
SITE ADDRESS:	The White Lion 11 Sun Street Waltham Abbey Essex EN9 1ER
PARISH:	Waltham Abbey
WARD:	Waltham Abbey South West
APPLICANT:	White Lion Ventures Ltd
DESCRIPTION OF PROPOSAL:	Conservation area consent for partial demolition
RECOMMENDED DECISION:	Grant Permission

Click on the link below to view related plans and documents for this case:

http://planpub.eppingforestdc.gov.uk/AniteIM.websearch/ExternalEntryPoint.aspx?SEARCH_TYPE=1&DOC_CLASS_CODE=PL&FOLDER1_REF=537905

CONDITIONS

- 1 The works hereby permitted must be begun not later than the expiration of three years, beginning with the date on which the consent was granted.

This application is before this Committee since the recommendation is for approval contrary to an objection from a local council which is material to the planning merits of the proposal (Pursuant to The Constitution, Part Three: Planning Directorate – Delegation of Council function, Schedule 1, Appendix A.(g))

Description of Site:

The White Lion is a redundant two storey pub building located in a prominent position on the south side of the pedestrianised Sun Street. The ground floor is now being used as a café. To the rear there is a two storey, reducing to single storey, range and car park/yard area backing onto the Quaker Lane car park. There is a public right of way to the west of the site with the front part of the existing building extending up and over the right of way forming a carriage way. The site is within the Waltham Abbey Town Centre and the frontage on Sun Street is within the key frontage. The site is within the Waltham Abbey Conservation Area and is on the Council's Local List of buildings of local interest or historic importance.

Description of Proposal:

Conservation area consent is being sought for the demolition of part of the existing rear range of buildings and its replacement with an almost identical building, along with a new first floor extension to the existing main pub building and a single storey linked 'block' to the rear.

Relevant History:

CAC/EPF/0325/12 - Conservation area consent for partial demolition of the existing building to allow for conversion and extension of a redundant pub into a mixed use development comprising A1 retail at ground floor and 4 residential units above – refused 05/04/12

Policies Applied:

HC6 – Character and appearance and setting of conservation areas
HC7 – Development within conservation areas
HC9 – Demolition within conservation areas
HC13A – Local list

The above policies form part of the Council's 1998 Local Plan. Following the publication of the NPPF, policies from this plan (which was adopted pre-2004) are to be afforded due weight where they are consistent with the Framework. The above policies are broadly consistent with the NPPF and therefore are afforded full weight.

Consultation Carried Out and Summary of Representations Received:

A Site Notice was displayed on 21/06/12.

TOWN COUNCIL – Object as it was felt that there is enough small flats in the area already to accommodate professional people and that there is a more urgent need for more family sized accommodation. Concerns were also raised at the prospect of losing more car parking spaces.

Issues and Considerations:

The main issues to be addressed in this case are the impact on the historic character and appearance of the conservation area and the locally listed building. The previous application for conservation area consent on this site was refused permission for the following reason:

The proposed partial demolition would result in the loss of part of a locally listed building which makes a positive architectural contribution to the character and appearance of the conservation area and no adequate replacement scheme, to which a consent could be tied, has been approved. The demolition would therefore fail to preserve or enhance the character and appearance of the conservation area, contrary to policies HC9 and HC13A of the Adopted Local Plan and Alterations.

The White Lion is located within a prominent location within the Conservation Area and includes a well used and important pedestrian thoroughfare between Quaker Lane and Sun Street. The building is on the Council's Local List as it is an early 19th Century building which makes a positive contribution to the Conservation Area with plain tile roof, timber sash windows and carriage arch way, with the subservient two-storey and single storey range to the rear, creating an attractive grouping of building materials and roof slopes.

Whilst the previous scheme, which proposed significantly more demolition and a much larger rear extension, was considered unacceptable due to the impact on the character and appearance of the conservation area and on the existing locally listed building, the demolition of this part of the building would not cause undue harm to the significance of the locally listed building. As it will be replaced with a similar structure with a slightly higher ridge the appearance of the conservation area will be preserved. Therefore this revised application has sufficiently overcome the previous reason for refusal.

Conclusion:

In light of the above, the revised application has overcome the previous reason for refusal and now complies with the relevant Local Plan policies and is therefore recommended for approval.

Should you wish to discuss the contents of this report item please use the following contact details by 2pm on the day of the meeting at the latest:

Planning Application Case Officer: Graham Courtney

Direct Line Telephone Number: 01992 564228

or if no direct contact can be made please email: contactplanning@eppingforestdc.gov.uk